

## Message Text

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ACTION L-03

INFO OCT-01 ARA-06 ISO-00 PM-04 SP-02 INR-07 SAB-01 H-02

SS-15 EB-07 /048 W

----- 108643

R 182046Z AUG 75

FM AMEMBASSY PANAMA

TO SECSTATE WASHDC 4859

C O N F I D E N T I A L SECTION 1 OF 2 PANAMA 5012

STADIS//////////

DEPARTMENT FOR L- MICHAEL KOZAK

THERE FOLLOWS A LIST OF ALL BRIEFING BOOKS AND THEIR CONTENTS  
GARNERED BY EMBASSY FROM CONTADORA.

I. TALKING POINTS FOR CHIEF U.S. NEGOTIATOR: THRESHOLD  
AGREEMENTS, FEB. 1975;" MINISTER BELL'S COPY.

TABLE OF CONTENTS:

I. TALKING POINTS FOR CHIEF U.S. NEGOTIATOR

II. THRESHOLD AGREEMENTS

A. PROPOSED THRESHOLD AGREEMENTS CLEARED BY  
DEFENSE PRIOR TO CONTADORA VISIT,

OCTOBER 26 - NOVEMBER 7, 1974

A-1 - PARTICIPATION (CLEARED BY DOD AUGUST 1974)

A-2 - DEFENSE (CLEARED NOVEMBER 1, 1974)

A-3 - JURISDICTION (CLEARED NOVEMBER 1, 1974)

B. THRESHOLD AGREEMENTS INITIALED AT  
CONTADORA, NOVEMBER 7, 1974

B-1 - PARTICIPATION (MISSING)

B-2 - DEFENSE (MISSING)

B-3 - JURISDICTION (MISSING)

C. DOD OBJECTIONS TO THRESHOLD AGREEMENTS

D. GOVERNOR PARKER CABLES

2. LAND USE: PANAMA TREATY NEGOTIATIONS," FEB.,  
1975, MINISTER BELL'S COPY

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LAND AND WATER USE

JANUARY, 1975

- A. VIEWS OF UNITED STATES NEGOTIATORS ON LANDS AND WATERS, JANUARY 9, 1975  
(ENGLISH AND SPANISH)
- B. PANAMA CANAL COMPANY REQUIREMENTS (TAB A, VIEWS PAPER) (ENGLISH AND SPANISH)
- C. MILITARY REQUIREMENTS (TAB B, VIEWS PAPER)  
(ENGLISH AND SPANISH)
- D. TALKING POINTS FOR AMBASSADOR BUNKER'S USE IN INTRODUCING DOD PRESENTATION
- E. VIEWPOINTS OF PANAMANIAN NEGOTIATORS ON LANDS AND WATERS, JANUARY 21, 1975 (ENGLISH AND SPANISH)
- F. MESSAGE TRAFFIC ON LANDS AND WATERS, JANUARY 14-24, 1975
- G. DRAFT NEGOTIATORS' COMMENTARY TO DOD ON LANDS USE ISSUE

FEBRUARY, 1975

DURRENT NEGOTIATING DOCUMENTS

- A. MINUTES OF THE WASHINGTON LAND AND WATER USE TALKS FEBRUARY 6-10, 1975
  - B. PANAMANIAN SUMMARY OF ITS POSITION:
    - B-1 IDENTIFICATION OF AREAS ACCORDING TO CATEGORIES OR SPECIAL REGIME
    - B-2 ADMINISTRATION COOPERATION
    - B-3 DEFENSE
  - C. SUPPORT GROUP PAPER
3. "COMPENSATION: PANAMA TREATY NEGOTIATIONS", FEB., 1975, MINISTER'S BELL COPQ

JANUARY, 1975

COMPENSATION

- A. PRESENTATION PAPER (ENGLISH AND SPANISH)
  - B. THRESHOLD AGREEMENT (ENGLISH AND SPANISH)
  - C. SECOND POSITIONS (ENGLISH AND SPANISH)
  - D. TALKING POINTS
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- E. EARLIER OFFERS IN CURRENT PRICES
- F. UNIVERSAL MEASUREMENT SYSTEM
- G. COMMODITY TOLLS SYSTEM
- H. 1967 AND 1971 COMPENSATION OFFERS
- I. NEED FOR TOLL INCREASES
- J. TABLES
- K. POSITION OF THE REPUBLIC OF PANAMA  
(ENGLISH AND SPANISH) L. TABLE

- M. INFLATION: VIEWS OF THE U.S. NEGOTIATORS
- N. TOLLS BASED ON COMMODITIES: VIEWS OF THE  
U.S. NEGOTIATORS
- O. ARGUMENTATION PAPER

FEBRUARY, 1975

- A. VIEWS OF THE UNITED STATES NEGOTIATORS  
(ENGLISH AND SPANISH)

- 4. "PANAMA TREATY NEGOTIATIONS: JAN. 10-20, 1975,  
SOFA", KOZAK'S COPY

STATUS OF FORCES AGREEMENT

- A. UNITED STATES SOFA DRAFT OF NOVEMBER 9, 1974
- B. PANAMANIAN SOFA DRAFT OF DECEMBER 14, 1974
- C. UNITED STATES COUNTER DRAFT OF JANUARY 7, 1974
- D. AMBASSADOR KOREN'S LETTER TO AMBASSADOR  
BUNKER, RE CIVILIANS IN SOFA OF DECEMBER 17  
AND RESPONSE OF MINISTER BELL'S JANUARY 2.
- E. MINISTER BELL'S PERSONAL NOTE TO NICO, RE  
CIVILIANS IN SOFA OF JANUARY 9
- F. DRAFT ACCESSORY NOTE, RE CIVILIANS, JANUARY 9, 1974
- G. TALKING POINTS FOR INTRODUCTION OF SOFA PREPARED  
BY DOD, JANUARY 9, 1974

PLUS: DEPT. TRANSLATION OF "ARTICLE IX, TELECOMMUNICATIONS",  
SUBMITTED BY PANAMA.

- 5. "COMPENSATION" PANAMA TREATYX NEGOTIATIONS",  
FEB., 1975, KOZAK'S COPY

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COMPENSATION

JANUARY, 1975

- A. PRESENTATION PAPER (ENGLISH AND SPANISH)
- B. THRESHOLD AGREEMENT (ENGLISH AND SPANISH)
- C. SECOND POSITIONS (ENGLISH AND SPANISH)
- D. TALKING POINTS
- E. EARLIER OFFERS IN CURRENT PRICES - INFLATION  
PAPER
- F. UNIVERSAL MEASUREMENT SYSTEM
- G. COMMODITY TOLLS SYSTEM
- H. 1967 AND 1971 COMPENSATION OFFERS
- I. NEED FOR TOLL INCREASES (WITH PROJECTED CANAL  
COMPANY CAPITAL EXPENDITURES)

J. TABLES

K. PANCANAL ASSESSMENT OF ADEQUACY OF TOLLS BASED  
ON LATEST IRA REPORT

FEBRUARY, 1975

A. VIEWS OF THE UNITED STATES NEGOTIATORS

6. "LAND USE: PANAMA TREATY NEGOTIATIONS", FEB., 1975,  
KOZAK'S COPY

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ACTION L-03

INFO OCT-01 ARA-06 ISO-00 PM-04 SP-02 INR-07 SAB-01 H-02

SS-15 EB-07 /048 W

----- 108628

R 182046Z AUG 75

FM AMEMBASSY PANAMA

TO SECSTATE WASHDC 4860

C O N F I D E N T I A L SECTION 2 OF 2 PANAMA 5012

STADIS//////////

DEPARTMENT FOR L - MICHAEL KOZAK

LAND AND WATER USE

JANUARY, 1975

A. VIEWS OF UNITED STATES NEGOTIATORS ON LANDS  
AND WATERS, JANUARY 9, 1975 (ENGLISH AND  
SPANISH)

B. PANAMA CANAL COMPANY REQUIREMENTS (TAB A,  
VIEWS PAPER) (ENGLISH AND SPANISH)

C. MILITARY REQUIREMENTS (TAB B, VIEWS  
PAPER) (ENGLISH AND SPANISH)

D. TALKING POINTS FOR AMBASSADOR BUNKER'S USE  
IN INTRODUCING DOD PRESENTATION

E. VIEWPOINTS OF PANAMANIAN NEGOTIATORS ON  
LANDS AND WATERS, JANUARY 21, 1975

(ENGLISH AND SPANISH) (NO SPANISH)

F. MESSAGE TRAFFIC ON LANDS AND WATERS,  
JANUARY 14-24, 1975

G. DRAFT NEGOTIATORS' COMMENTARY TO DOD ON

I LANDS USE ISSUE

FEBRUARY, 1975

CURRENT NEGOTIATING DOCUMENTS

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A. MINUTES OF THE WASHINGTON LAND AND WATER  
USE TALKS FEBRUARY /-10, 1975

B. PANAMANIAN SUMMARY OF ITS POSITION:

B-1 IDENTIFICATION OF AREAS ACCORDING  
TO CATEGORIES OR SPECIAL REGIME

B-2 ADMINISTRATION COOPERATION

B-3 DEFENSE

C. SUPPORT GROUP PAPER

7. "BRIEFING BOOK", (PRESUME KOZAK COPY) AND  
"ALTERNATIVE STRUCTURES FOR A CANAL OPERATING ENTITY"

A. 1971 TREATY

B. PRESIDENTIAL GUIDANCE

A. NSDM 64

B. NSDM 115 (REV. BY NSDM 131, SEPT. 13, 1971)

C. JOINT STATEMENT OF PRINCIPLES AND SECRETARY'S SPEECH

D. PERSONAL NOTES TO NICO (MAY)

E. MAJOR ISSUES PAPER (MAY 10, 1974)

F. STATE-DEFENSE STAFF GROUP VIEWS ON PARTICIPATION

G. INDEXES - BUNKER AND VOL. I

H. ANDERSON/TACK LETTERS OF 1972

I. DECISIONS RE STRATEGY ACTIONS - JUNE 12, 1974

I. "BRIEFING BOOK," (PRESUME KOZAK'S)

I. "THE PACKAGE"

A. TALKING POINTS PAPER

B. U.S. NEGOTIATORS' RESPONSE PAPER ON DEFENSE  
(ENGLISH AND SPANISH)

C. DRAFT THRESHOLD AGREEMENT ON DEFENSE (ENGLISH AND  
SPANISH)

D. U.S. NEGOTIATORS' VIEWS ON JURISDICTION/USE  
RIGHTS (ENGLISH AND SPANISH)

E. REVISED THRESHOLD AGREEMENT ON ADMINISTRATION

F. TALKING POINTS PAPER: NEGOTIATIONS AND UNILATERAL  
ACTIONS

G. SCHEDULE OF NEGOTIATIONS PAPER

## II. JURISDICTION

### A. PANAMA'S SEPTEMBER 25 PAPER ON JURISDICTION

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(ENGLISH AND SPANISH)

### B. SUPPORT GROUP PAPER (NOT IN OTHER BOOKS)

### C. PANAMA CANAL COMPANY VIEWS ON JURISDICTION

(NOT IN OTHER BOOKS)

### D. PCC/CZG BOOK (NOT IN OTHER BOOKS)

### E. DRAFT THRESHOLD AGREEMENT ON JURISDICTION/USE RIGHTS

## III. DEFENSE

### A. U.S. DRAFT STATUS OF FORCES AGREEMENT

### B. PANAMA'S SEPTEMBER 25 PAPER ON DEFENSE

(ENGLISH AND SPANISH)

### C. AUGUST TALKING POINTS PAPER ON STATUS OF COMPANY

EMPLOYEES (NOT IN OTHER BOOKS)

### J. U.S. NEGOTIATORS' VIEWS PAPER OF AUGUST

(NOT IN OTHER BOOKS)

### E. U.S. NEGOTIATORS'S TALKING POINTS PAPER OF AUGUST

(NOT IN OTHER BOOKS)

### F. U.S. DRAFT THRESHOLD AGREEMENT OF AUGUST (NOT IN

OTHER BOOKS)

### G. SUPPORT GROUP PAPER (NOT IN OTHER BOOKS)

### H. AUGUST U.S. "CONCESSIONS" PAPER (NOT IN OTHER

BOOKS)

### I. DEPUTIES' AUGUST 11 AND 14 EXCHANGE OF PERSONAL

NOTES (NOT IN OTHER BOOKS)

### J. SHEFFEY PAPER ON RELATED RIGHTS SOUGHT BY U.S.

(NOT IN OTHER BOOKS)

### K. FALLBACK POSITIONS

### L. TACK'S VIEWS ON DEFENSE

## IV. ADMINISTRATION

### A. REVISED DRAFT THRESHOLD AGREEMENT OF AUGUST

### B. PANAMANIAN PAPER DATED JULY 10

### C. DRAFT THRESHOLD AGREEMENT DATED JULY

### D. U.S. PRESENTATION PAPER DATED JUNE 22

### E. PANAMA CANAL COMPANY VIEWS ON PARTICIPATION

(NOT IN OTHER BOOKS)

### F. SUPPORT GROUP PAPER

### G. KOZAK PROPOSED DRAFT TREATY LANGUAGE

### H. PANAMANIAN DRAFT TREATY ARTICLE (NOT IN OTHER BOOKS)

## V. JOINT GUARANTY AND NEUTRALITY

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SUPPORT GROUP (KOZAK) PAPER

VI. UNILATERAL ACTIONS

- A. BUNKER SPEECH TO BOARD OF DIRECTORS
- B. WORKING GROUP
- C. LICENSE PLATES
- D. COUNSELOR TO THE PRESIDENT: JOB DESCRIPTION

VII. GENERAL

- A. PRESIDENTIAL GUIDANCE
  - 1. SUMMARY OF APPROVED NEGOTIATING OBJECTIVES
  - 2. NSDM 64
  - 3. NSDM 115 AND APPROVED USC RECOMMENDATIONS
  - 4. NSDM 131
- B. PRINCIPLES AND MAJOR ISSUES
- C. HIGHLIGHTED VERSIONS OF SECRETARY'S FEBRUARY 7 SPEECH
- D. MESSAGES FROM TORRIJOS TO U.S. NEGOTIATORS DATED JULY U
- E. TACK'S PROPOSED "TALKING POINTS" WITH THE SECRETARY
- F. ABROGATION AND PREAMBLE (NOT IN OTHER BOOKS)
- G. 1972 PANAMANIAN AND U.S. POSITIONS

9. ONE LARGE MANILA FOLDER MARKED "SOFA DRAFTS", ONE SMALL MANILA MARKED BZSOFA", CABLE STATE 45935 (EXDIS) ON DURATION, FOLDER ON PUBLIC RELATIONS, FOLDER ON "RELATED ACTIVITIES (ONLY CONTENT, STATE 49844), FOLDER MARKED "LANDS AND WATERS", CONTAINS UNCLASSIFIED COMPARISON OF U.S.-PANAMANIAN POSITIONS ON LANDS AND WATERS ISSUE, FOLDER MARKED "CONTADORA CABLES", CONTENTS: PANAMA 1187 (EXDIS), 1186, 1185, 1184, 1183, 1182 (NODIS).

10. ONLY THINGS MISSING ARE: THRESHOLD AGREEMENTS INITIALED ON CONTADORA, NOV. 7, 1&74; B-1, PARTICIPATION; B-2, DEFENSE; B-3 JURISDICTION FROM MINISTER BELL'S COPY OF "TALKING POINTS FOR CHIEF U.S. NEGOTIATOR", (SEE PARA. 1).

JORDEN

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## Message Attributes

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**Capture Date:** 01 JAN 1994  
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**Current Classification:** UNCLASSIFIED  
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**Copy:** SINGLE  
**Draft Date:** 18 AUG 1975  
**Decaption Date:** 28 MAY 2004  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** greeneet  
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**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
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**Disposition Remarks:**  
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**Document Unique ID:** 00  
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**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
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**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ACTION L  
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**Original Handling Restrictions:** STADIS  
**Original Previous Classification:** n/a  
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**Previous Handling Restrictions:** STADIS  
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Margaret P. Grafeld  
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06 JUL 2006

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**Subject:** ITTED BY PANAMA. 5. "COMPENSATION" PANAMA TREATYX NEGOTIATIONS"  
**TAGS:** PFOR  
**To:** STATE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006